Shropshire and Wrekin Fire Authority Performance Management Committee 30 March 2006

#### REPORT OF THE TREASURER

# 2005/06 EXPENDITURE STATISTICS

#### 1 Purpose of Report

This report sets out the comparative financial information for fire authorities, as reported by the Chartered Institute of Public Finance and Accountancy (CIPFA). This will enable the Fire Authority to consider areas for further investigation with the intention of ensuring that any opportunities for improving performance are fully explored.

#### 2 Recommendations

Members are asked to note the report, and request that the Fire Authority assures itself that any potential opportunities for service improvement are followed up, through the Strategy and Resources Committee.

#### 3 Background

CIPFA produces statistics on expenditure, budgets, appliances and fire stations. Each year summary analysis has been presented to Members, usually comparing the Fire Authority's estimates with the average for Shire areas, i.e. Combined Fire Authorities and County Council based brigades.

Such comparisons will be a starting point for auditors and others interested in the performance of fire authorities. Appropriate use of available comparative information is evidence of an open approach to self-assessment.

## 4 The Comparison Methodology

The main base for expenditure comparisons is expenditure per 1,000 population. Thus in 2005/06 Shropshire and Wrekin Fire Authority's (SWFA) costs were calculated as follows:

|                              | Ł          |  |
|------------------------------|------------|--|
| SWFA Budget                  | 17,948,000 |  |
| Less Debt Charges            | 251,000 -  |  |
| Add FRS17/Pension Adjustment | 530,000    |  |
|                              | 18,227,000 |  |



The population at June 2005 was estimated at 447,000. The expenditure per 1,000 population is, therefore, £18,227,000 divided by 447, i.e. £40,776.

The statistics show expenditure analysed:

- a) Subjectively, i.e. the traditional analysis into employees, transport, premises etc. which is used for budget monitoring and control; and
- b) Objectively, i.e. into the service objectives required for Best Value accounting, notably "Community Fire Safety" and "Firefighting and Rescue", i.e. intervention.

The main difference between the two is that the only cost of using assets in the subjective analysis is leasing of vehicles and equipment, whilst the best value objective analysis includes notional costs of using and occupying capital in the form depreciation and interest on capital (i.e. capital charges).

#### 5 Conclusion

Appendix A shows SWFA costs per 1,000 compared firstly with all fire authorities, but secondly with a more appropriate comparator, that of Shire areas. Thirdly, and perhaps most appropriately, comparisons are made with the Combined Fire Authorities (CFA's). Finally, in order to set in context why the averages vary, averages for metropolitan areas are shown.

Appendix B converts the information in Appendix A into indices, i.e. it shows All Authority figures as 100 and relates other figures to these, e.g. if a comparison showed expenditure 8% below the All Authority figure, then this will be shown as 92. 8% above on the other hand would be 108.

#### 6 Where to Next?

The report is not intended to provide answers for all the more striking variations. Previous reports have highlighted some, e.g. our use of leasing compared with debt-free CFA's, our policy not to spend money disproportionately purely to increase income. In the past it has often proved difficult to get behind how other authorities have completed their returns, and from time to time discrepancies have arisen from definition reasons rather than having service explanations.

It is recommended, however, that your officers timetable an in-depth analysis of the significant variations and bring the results together with any recommendations to the Fire Authority's Strategy and Resources Committee in order to feed into policy and budget planning for 2007/08.

## 7 Legal Comment

There are no legal implications arising from this report.

#### 8 Financial Implications

There are no financial implications arising directly from this report other than those discussed within the report.



### 9 Equality and Diversity Implications

There are no equality or diversity implications arising directly from this report.

### 10 Appendices

Appendix A - Traditional Budget Analysis
Appendix B - Traditional Budget Analysis
2005/06 Estimated Expenditure: Index of Spend per 1,000 population
(All authorities = 100)

## 11 Background Papers

There are no background papers associated with this report.

For further information about this report please contact Keith Dixon, Treasurer, on 01743 260202.



# **Traditional Budget Analysis**

|  | SWFA<br>Original | SWFA<br>Revised | All<br>Authorities | Shire<br>Areas | CFA's  | Metropolitan<br>Areas |
|--|------------------|-----------------|--------------------|----------------|--------|-----------------------|
|  | £                | £               | £                  | £              | £      | £                     |
| Employees                                      |                  |                 |                    |                |        |                       |
| Wholetime                                      | 14,546           | 14,584          | 21,510             | 17,433         | 18,198 | 26,232                |
| Part-time                                      | 4,633            | 5,004           | 2,591              | 3,283          | 3,080  | 284                   |
| Control Room                                   | 1,219            | 1,260           | 1,064              | 1,093          | 1,050  | 979                   |
| Other Staff                                    | 2,689            | 2,919           | 3,361              | 3,239          | 3,295  | 2,461                 |
| Sub Total                                      | 23,087           | 23,767          | 28,526             | 25,048         | 25,623 | 29,956                |
| Pensions Deficit                               | 5,669            | 5,376           | 7,350              | 5,719          | 5,748  | 9,087                 |
| Training Expenses                              | 1,794            | 1,678           | 1,038              | 1,120          | 1,340  | 1,380                 |
| Other Employee Expenses                        | 36               | 273             | 368                | 346            | 365    | 401                   |
| Premises                                       | 1,694            | 1,812           | 1,759              | 1,567          | 1,503  | 1,322                 |
| Transport Related (including leasing)          | 2,595            | 2,512           | 1,805              | 1,749          | 1,861  | 1,399                 |
| Supplies and Services                          | 3,413            | 3,852           | 2,577              | 2,837          | 2,971  | 1,884                 |
| Support Services                               | 461              | 349             | 722                | 592            | 430    | 1,335                 |
| Other Expenses<br>(includes cont. to reserves) | 2,309            | 1,577           | 183                | 330            | 391    | 173                   |
| Third Party Payments                           |                  | 0               | 159                | 128            | 156    | 227                   |
| Income   | (282)            | (548)           | (1,035)            | (885)          | (820)  | (1,030)               |
| Total  | 40,776           | 40,649          | 43,452             | 38,551         | 39,568 | 46,134                |



# **Best Value Accounting**

|                                   | SWFA<br>Original | SWFA<br>Revised | All<br>Authorities | Shire<br>Areas | CFA's   | Metropolitan<br>Areas |
|-----------------------------------|------------------|-----------------|--------------------|----------------|---------|-----------------------|
|                                   | £                | £               | £                  | £              | £       | £                     |
| Community Fire Safety             | 3,758            | 3,758           | 6,980              | 3,975          | 4,656   | 4,478                 |
| Firefighting and Rescue           | 37,701           | 37,701          | 37,941             | 35,878         | 36,238  | 43,149                |
| Emergency Planning/Civil Defence  |                  |                 | 113                | 177            | 45      | 39                    |
| Corporate and Democratic Core     | 1,409            | 1,409           | 591                | 769            | 810     | 486                   |
| Unapportionable Central Overheads |                  |                 | 439                | 258            | 162     | 88                    |
| Total                             | 42,868           | 42,868          | 46,064             | 41,057         | 41,911  | 48,240                |
| Less capital charges              | (2,092)          | (2,219)         | (2,612)            | (2,506)        | (2,343) | (2,106)               |
| Total                             | 40,776           | 40,649          | 43,452             | 38,551         | 39,568  | 46,134                |

# 2005/06 Estimated Expenditure: Index of Spend per 1,000 population (All authorities = 100) Traditional Budget Analysis

|   | SWFA<br>Original | SWFA<br>Revised | All<br>Authorities | Shire<br>Areas | CFA's | Metropolitan<br>Areas |
|---|------------------|-----------------|--------------------|----------------|-------|-----------------------|
|   | £                | £               | £                  | £              | £     | £                     |
| Employees                                   |                  |                 |                    |                |       |                       |
| Wholetime                                   | 68               | 68              | 100                | 81             | 85    | 122                   |
| Part-time                                   | 179              | 193             | 100                | 127            | 119   | 11                    |
| Control Room                                | 115              | 118             | 100                | 103            | 99    | 92                    |
| Other Staff                                 | 80               | 87              | 100                | 96             | 98    | 73                    |
| Sub Total                                   | 81               | 83              | 100                | 88             | 90    | 105                   |
| Pensions Deficit                            | 77               | 73              | 100                | 78             | 78    | 124                   |
| Training Expenses                           | 173              | 162             | 100                | 108            | 129   | 133                   |
| Other Employee Expenses                     | 10               | 74              | 100                | 94             | 99    | 109                   |
| Premises                                    | 96               | 103             | 100                | 89             | 85    | 75                    |
| Transport Related (including leasing)       | 144              | 139             | 100                | 97             | 103   | 78                    |
| Supplies and Services                       | 132              | 149             | 100                | 110            | 115   | 73                    |
| Support Services                            | 64               | 48              | 100                | 82             | 60    | 185                   |
| Other Expenses (includes cont. to reserves) | 1,262            | 862             | 100                | 180            | 214   | 95                    |
| Third Party Payments                        | 0                | 0               | 100                | 81             | 98    | 143                   |
| Income                                      | 27               | 53              | 100                | 86             | 79    | 100                   |
| Total                                       | 94               | 94              | 100                | 89             | 91    | 106                   |



# **Best Value Accounting**

|                                      | SWFA<br>Original | SWFA<br>Revised | All<br>Authorities | Shire<br>Areas | CFA's | Metropolitan<br>Areas |
|--------------------------------------|------------------|-----------------|--------------------|----------------|-------|-----------------------|
|                                      | £                | £               | £                  | £              | £     | £                     |
| Community Fire Safety                | 54               | 54              | 100                | 57             | 67    | 64                    |
| Firefighting and Rescue              | 99               | 99              | 100                | 95             | 96    | 114                   |
| Emergency Planning/Civil Defense     |                  |                 | 100                | 157            | 40    | 35                    |
| Corporate and Democratic Core        | 238              | 238             | 100                | 130            | 137   | 82                    |
| Unapportionable Central<br>Overheads |                  |                 | 100                | 59             | 37    | 20                    |
| Total                                | 93               | 93              | 100                | 89             | 91    | 105                   |
| Loss conital aboves                  | 00               | 0.5             | 400                | 00             | 00    | 01                    |
| Less capital charges                 | 80               | 85              | 100                | 96             | 90    | 81                    |
| Total                                | 94               | 94              | 100                | 89             | 91    | 106                   |