

# Revenue and Capital Financial Performance to August 2026

## Report of the Head of Finance

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### 1 Purpose of Report

This report provides information on the financial performance of the Service, and seeks approval for action, where necessary.

### 2 Recommendations

The Committee is asked to recommend that the Fire Authority:

- a) Review the year-to-date revenue position;
- b) Approve the Quarter 1 revenue reforecast;
- c) Review the capital programme position;
- d) Approve the proposed updates to the capital programme.

### 3 Background

This report presents a review of financial performance to date for 2026/27, covering revenue budget monitoring and setting out an updated Quarter 1 reforecast for approval.

The Service is broadly on track at Month 5, with a small favourable year-to-date variance against budget. Although some adverse variances have arisen, these are largely linked to timing and budget profiling, rather than indicating a sustained pressure at this stage. The Quarter 1 reforecast will improve the accuracy of ongoing budget monitoring and support earlier identification of risks and opportunities, while leaving the overall base budget unchanged.

## 4 Revenue year-to-date spend

The table below provides the year-to-date financial position at the end of August 2026 (Month 5). At this stage of the financial year, expenditure of around 42% of the full-year budget would be expected.

In-Month and Year-to-date (YTD) Spend – By CIPFA Spend Category:

| £'000                   | In Month |        |          | YTD    |        |          | % of full Yr Spend | Full Year Budget |
|-------------------------|----------|--------|----------|--------|--------|----------|--------------------|------------------|
|                         | Actual   | Budget | Variance | Actual | Budget | Variance |                    |                  |
| Employees               | 2,187    | 2,074  | (113)    | 10,488 | 10,369 | (119)    | 42%                | 24,885           |
| Premises                | 41       | 135    | 93       | 1,185  | 673    | (512)    | 73%                | 1,615            |
| Transport               | 40       | 64     | 24       | 369    | 318    | (51)     | 48%                | 763              |
| Supplies & Services     | 99       | 252    | 154      | 1,393  | 1,262  | (131)    | 46%                | 3,029            |
| Third Party Payments    | 19       | 9      | (10)     | 105    | 47     | (58)     | 93%                | 113              |
| Support Services        | 25       | 21     | (4)      | 15     | 107    | 93       | 6%                 | 257              |
| Transfer Payments       | 49       | 32     | (16)     | 160    | 162    | 2        | 41%                | 390              |
| Capital Financing Costs | 46       | 136    | 91       | 90     | 681    | 591      | 5%                 | 1,635            |
| Gross Expenditure       | 2,506    | 2,724  | 218      | 13,804 | 13,619 | (185)    | 42%                | 32,686           |
| Income                  | 0        | (134)  | (134)    | (789)  | (534)  | 254      | 49%                | (1,603)          |
| Net Cost of Service     | 2,506    | 2,590  | 84       | 13,015 | 13,085 | 70       | 42%                | 31,083           |

The 'In-month Budget' is assumed at 1/12th of the full year total. As we improve financial planning and reporting we will adopt forecast spend by month more accurately, and report against this in future.

The Service is reporting a £70k favourable variance against its year-to-date net budget (assuming the original budget was flat phased), with expenditure of £13.015m compared to a budget of £13.085m.

Overall spend represents 42% of the full-year budget, indicating that expenditure remains broadly in line with expectations.

While the overall position remains favourable, there have been fluctuations in spending during the first five months, with the most significant adverse variances arising in Premises (£512k), Supplies and Services (£131k), and Employee costs (£119k). Annual Insurance, domestic rates and IT licences have been paid in one month, rather than spread over the year.

Income is also £254k below budget year to date.

There are YTD underspends within Capital Financing Costs (£591k favourable) and Support Services (£93k favourable), resulting in the overall favourable position.

While the current financial position remains manageable, we have reset the budget through a Quarter 1 reforecast (Q1R) and rephased budget, shown in section 6.

## Costs incurred - Phasing

Some expenditure incurred during the year is currently recognised in a single month rather than being profiled evenly across the financial year. Material examples include IT licences, Business Rates (NNDR) and insurance premiums.

As a result, expenditure in these budget lines may appear higher than expected at this stage of the year when compared to a straight-line budget profile.

Work is underway to improve the monthly profiling of costs through the increased use of prepayments and accruals, ensuring expenditure is recognised in the period to which it relates. This will provide a more accurate reflection of service performance and align reporting more closely with the accrual's basis of accounting.

## 5 Staff Costs

Of the £10.2m of direct payroll-related expenditure incurred year to date, the distribution by resource type is shown below:

| Resource Type           | Spend to Date<br>£'000 |
|-------------------------|------------------------|
| Firefighters            | 4,355                  |
| Retained/ On Call       | 2,060                  |
| Green Book - Non Unifor | 1,742                  |
| Operational Officer     | 1,016                  |
| Control                 | 500                    |
| Exec Officers           | 315                    |
| Workshops/ Mechanics    | 100                    |
| Other                   | 57                     |
| Members                 | 40                     |
| Associate Trainers      | 12                     |

Year-to-Date Payroll Expenditure by Resource Type:

- Firefighters (43%)
- Retained/On Call (20%)
- Green Book Non-Uniform (17%)
- Operational Officers (10%)
- Other employee groups (10%)

The payroll profile is broadly consistent with wider sector trends, with most expenditure attributable to operational staffing groups that support the delivery of frontline emergency response and community safety activities.

## 6 Quarter 1 Reforecast (Q1R)

A review was undertaken across all cost centres to develop a forecast by month, rather than relying solely on the annual budget process traditionally used by the Fire Service.

As part of this exercise, a contingency previously held within the non-pay base budget is now allocated across the relevant service areas. Most of this contingency relates to staffing costs, including a provision for in-year pay awards.

These changes will enable more effective budget monitoring, allowing risks and opportunities to be identified at an earlier stage and providing budget holders with improved information to support forward planning and decision-making.

The overall base budget remains unchanged at £31.083m.

Budget vs Q1R – By CIPFA Spend Category (negative variance values represent reduced forecast / additional funds):

| £'000                      | Full Year     |               |             |
|----------------------------|---------------|---------------|-------------|
|                            | Budget        | Q1R           | Variance    |
| Employees                  | 24,885        | 25,427        | 542         |
| Premises                   | 1,615         | 1,843         | 229         |
| Transport                  | 763           | 682           | (81)        |
| Supplies & Services        | 3,029         | 2,723         | (306)       |
| Third Party Payments       | 113           | 195           | 82          |
| Support Services           | 257           | 190           | (67)        |
| Transfer Payments          | 390           | 392           | 2           |
| Capital Financing Costs    | 1,635         | 1,634         | (1)         |
| Transfer from Reserves     | 0             | (427)         | (427)       |
| <b>Gross Expenditure</b>   | <b>32,686</b> | <b>32,658</b> | <b>(27)</b> |
| Income                     | (1,603)       | (1,576)       | 27          |
| <b>Net Cost of Service</b> | <b>31,083</b> | <b>31,083</b> | <b>(0)</b>  |

Assumptions Made:

Pay Costs:

- A 3.8% Grey Book uplift has been applied from July 2026, following union approval
- A Green Book uplift of an estimated 3.2% has been applied from April 2026, final percentage uplift to be confirmed.

Non-Pay Costs:

- Non-BAU, exceptional and one-off items are to be funded from reserves

Variance Commentary:

- A shortfall in the original Area Command allowances budget, where contracted rates are updated.
- There was a shortfall in Maintenance and Utilities budget, latest estimates updated for Q1R.
- Current trends suggest a lower than expected Vehicle Fuel outturn, now reflected in Q1R
- Savings on Radio and Mobilising Equipment are now added in

Heads of Departments now have updated cost trackers, supported by monthly accounts meetings to review performance and manage costs. Material risks and opportunities will be tracked and reviewed by SMT regularly.

Split by Directorate:

| £'000                                   | Full Year     |               |              |
|-----------------------------------------|---------------|---------------|--------------|
|                                         | Budget        | Q1R           | Variance     |
| <b><u>Executive &amp; Resources</u></b> |               |               |              |
| Pay                                     | 1,890         | 2,056         | 166          |
| Non Pay                                 | 4,242         | 3,544         | (698)        |
| <b>Subtotal:</b>                        | <b>6,132</b>  | <b>5,600</b>  | <b>(532)</b> |
| <b><u>Service Delivery</u></b>          |               |               |              |
| Pay                                     | 18,683        | 19,828        | 1,145        |
| Non Pay                                 | 418           | 509           | 91           |
| <b>Subtotal:</b>                        | <b>19,101</b> | <b>20,336</b> | <b>1,236</b> |
| <b><u>Corporate Services</u></b>        |               |               |              |
| Pay                                     | 2,786         | 2,778         | (8)          |
| Non Pay                                 | 2,786         | 2,484         | (302)        |
| <b>Subtotal:</b>                        | <b>5,573</b>  | <b>5,262</b>  | <b>(311)</b> |
| <b>TOTAL</b>                            | <b>30,805</b> | <b>31,198</b> | <b>393</b>   |
| <b>Capital Financing Costs</b>          | 1,634         | 1,634         | 0            |
| <b>Income</b>                           | (1,356)       | (1,322)       | 0            |
|                                         | <b>31,083</b> | <b>31,510</b> | <b>0</b>     |
| <b>Contribution from Reserves</b>       |               | <b>427</b>    |              |
| <b>TOTAL REVENUE BUDGET</b>             | <b>31,083</b> | <b>31,083</b> | <b>0</b>     |

Key Commentary:

- Exec Non-Pay: Movement primarily related to staff costs uplift moved from contingency to each respective area.
- Service Delivery Pay: Linked to realigning budgets to effectively cover pay uplift and contracted allowances, with most of this related to Area Command.
- Corporate Services Non-Pay: Linked to reduced spend in Radio and Mobilising Equipment.

## 7 Reserves and Virements

The Fire Authority's reserves position is an integral part of the financial planning and capital strategy. Virements have been approved within the Service Scheme of Delegation.

The table below outlines the year-to date Reserves position and movements that have happened through 2026/27.

| Reserves Categories                            | 01-Apr-26<br>Balance<br>£'000 | YTD<br>Movement<br>£'000 | 31-Aug-26<br>Balance<br>£'000 |
|------------------------------------------------|-------------------------------|--------------------------|-------------------------------|
| General Reserve                                | 500                           | -                        | 500                           |
| Pensions and Other Staff Issues Reserve        | 1,817                         | -                        | 1,817                         |
| Extreme Weather Reserve                        | 219                           | -                        | 219                           |
| Earmarked Capital Reserve                      | -                             | -                        | -                             |
| Major Projects Capital Reserve                 | 4,552                         | -                        | 4,552                         |
| Information, Comms and Technology Reserve      | 614                           | 99                       | 515                           |
| Usable Capital Receipts Reserve                | 225                           | -                        | 225                           |
| Income Volatility Reserve                      | 687                           | -                        | 687                           |
| Service Transformation Programme Staff Reserve | 484                           | 228                      | 256                           |
| Service Delivery Reserve                       | 29                            | -                        | 29                            |
| Training Reserve                               | 89                            | 100                      | - 11                          |
| Operational Equipment Reserve                  | 279                           | -                        | 279                           |
| Buildings Maintenance Reserve                  | 387                           | -                        | 387                           |
| General Fund Balance                           | - 112                         | -                        | - 112                         |
| <b>TOTAL RESERVES</b>                          | <b>9,771</b>                  | <b>427</b>               | <b>9,344</b>                  |

The balance against the Training Reserve has been depleted due to costs incurred for interim training facilities for new on-call recruits whilst the Telford Training Facilities are being re-developed and will be aligned within the Reserves strategy.

## 8 Capital programme

Members approved the 2026/27 capital programme in February 2026. A value of £4.718m for Financial Year 2026/27 was approved.

These schemes have been added to the schemes approved in prior financial years which have not yet been completed which had a balance of £11.527m.

Following a review of the capital programme it is requested project funding be released where no longer required totalling £4.299m. This will enable anticipated borrowing costs to be reduced.

New projects have been identified, not included on prior capital programmes totalling £283k for approval. Appendix A shows progress on the programme to August 2026.

## **9 Financial Implications**

The financial implications are as set out in the main body of the report.

## **10 Legal Comment**

There are no direct legal implications arising from this report.

## **11 Initial Impact Assessment**

An Initial Impact Assessment has been completed, with no issues identified.

## **12 Appendix**

Capital Programme as at August 2026.

## **13 Background Papers**

There are no background papers associated with this report.